

BOARD REPORT

REPORT No.: 2023 - 47

MEETING DATE: DECEMBER 14, 2023

SUBJECT: THE DISTRICT OF THUNDER BAY SOCIAL SERVICES ADMINISTRATION

BOARD PROPOSED 2024 OPERATING AND CAPITAL BUDGETS

RECOMMENDATION

THAT with respect to Report No. 2023-43 and Report No. 2023-47 (Corporate Services Division), we, The District of Thunder Bay Social Services Administration Board (TBDSSAB or the Board), approve the proposed 2024 Operating Budget in the amount of \$120,747,100 as presented in Report No. 2023-47;

AND THAT we, the Board, approve the proposed 2024 Capital Budget in the amount of \$5,045,000 as presented in Report No. 2023-45, with up to \$3,600,000 financed from the Housing Portfolio Capital Reserve Fund, and up to \$1,445,000 financed from the Canada-Ontario Community Housing Initiative;

AND THAT \$207,100 be transferred from Operations to the Office Building Reserve Fund:

AND THAT up to \$50,000 for required renovations for the Manitouwadge Day Care Centre be financed from the Early Years Reserve Fund;

AND THAT up to \$70,000 for costs associated with Vale Community Centre, up to \$50,000 to create an allowance for potential year-end settlement recoveries from housing providers, up to \$86,800 of costs related to temporary staff positions, and up to \$222,500 of consulting costs be financed from the Levy Stabilization Reserve Fund;

AND THAT up to \$10,000 of costs related to end of community housing operating agreements be financed from the Community Housing Reserve Fund;

AND THAT \$3,056,000 be transferred from Operations to the Housing Portfolio Capital Reserve Fund, and up to \$650,000 of move-out and restoration repairs be financed from the Housing Portfolio Capital Reserve Fund;

AND THAT any actual income earned on unrestricted funds, in excess of \$400,000, be transferred to the Levy Stabilization Reserve Fund;

AND THAT we approve the reconciliation adjustments for the Budget presentation in the 2024 Audited Financial Statements, as presented in Report No. 2023-47;

AND THAT the necessary By-law be presented to the Board, for consideration.

REPORT SUMMARY

To present The District of Thunder Bay Social Services Administration Board with the proposed 2024 Operating and Capital Budget, as amended, for the Board's review and approval. The 2024 Operating Budget, as presented (Attachment #1), totals \$120,747,100, an increase of \$9,936,700, or 9.0% from the 2023 approved total Budget. In addition, \$5,045,000 (2023: \$4,499,000) in capital expenditures have been included for 2024.

The impact to the Municipal and Territories Without Municipal Organization (TWOMO) Levy would be an increase of \$902,500 from \$24,330,500 to \$25,233,000, or a 3.7% increase relative to 2023.

BACKGROUND

The proposed 2024 Operating and Capital Budgets were presented for review and discussion at the November 16, 2023, Board Meeting.

COMMENTS

Operating Budget

As a result of the discussion at the November 16, 2023 Board meeting, the following changes were incorporated into the 2024 Operating Budget:

- \$4,100 increase to the Board travel budget to allow for an extra board member to travel for Association of Municipalities of Ontario (AMO) and Rural Ontario Municipal Association (ROMA) conferences; and
- \$2,400 increase to the Chief Administrative Officer (CAO) travel budget for the CAO's attendance at AMO conference.

In addition, and per the approved recommendations of the Situation Analysis Review Ad-hoc Committee, an amount of \$7,500 has been included in the budget to promote a welcoming environment at TBDSSAB's Intake areas at HQ and the Satellite Offices for the people we serve.

On November 30, 2023, Administration received its 2024 Child Care and Early Years funding allocation from the Ministry. There was an adjustment to the Child Care funding allocation to match the allowable administration funding which resulted in an increase of \$12,400 in the municipal levy. There are also increases of \$49,300 in the EarlyON and \$1,078,500 in the Canada Wide Early Learning & Child Care allocations, however,

these programs are 100% funded by the province, and therefore, no further impact on the municipal levy.

The impact to the Municipal and TWOMO Levy for these increases was 0.1% for a total levy increase of 3.8%.

Given these increases, Administration completed further reviews to maintain the levy increase at the level originally presented (3.7%). As a result, these increases have been offset by the permanent reduction of a recently vacant 1.0 FTE Placement Support Worker position, and a corresponding increase to Employment Related Expenses (EREs) consistent with the 2023 actual expenditure level.

These amendments result in the proposed 2024 Operating Budget totaling \$120,747,100, representing an increase of \$9,936,700, or 9.0%, from the 2023 approved Budget of \$110,810,400, and results in a levy of \$25,233,000, an increase of \$902,500, or 3.7%, compared to the Board-approved 2023 Levy.

The proposed 2024 Budget Levy, by program area, is provided in Table 1 below:

Table 1 – Total Change in Proposed Budget Levy by Program Funding Area							
Drawn	2023	2024	Increase /	%			
Program	Budget Levy (\$)	Proposed Levy (\$)	(Decrease) (\$)	Change			
Social Assistance	3,667,600	3,676,500	(Ψ) 8,900	0.2%			
Child Care and Early Years	1,271,500	1,283,900	12,400	1.0%			
Community Housing	19,691,400	20,672,600	981,200	5.0%			
Unrestricted Investment Income	(300,000)	(400,000)	(100,000)	33.3%			
Total Levy	24,330,500	25,233,000	902,500	3.7%			

The Operating Budget is provided on the same basis that Federal/Provincial funding is provided, where certain accruals for potential future employee entitlements are not considered and are only funded when paid, purchases of capital assets are reported as expenditures in the year purchased rather than amortized over their estimated useful life, and financing from reserve funds are considered in order to determine the annual levy to municipalities and TWOMO.

Table 2 below summarizes the reconciliation adjustments, based on Public Sector Accounting Board (PSAB) standards, to be used in the Budget presentation in the 2024 Audited Financial Statements:

Table 2 – Reconciliation Adjustments for Financial Statements					
Adjustments	2024 Budget (\$)				
Total Operating Expenditures	120,747,100				
Total Operating Financing	(120,747,100)				
Amortization	2,064,700				
Capital expenditures financed from reserve funds	3,600,000				
Capital Additions	(250,000)				
Debt repayment	(2,289,100)				
Contributions to reserve funds (net)	(2,874,700)				
Excess Expenditures over Revenues for Financial Statements	250,900				

Capital Budget

The proposed 2024 Capital Budget includes planned expenditures of \$5,045,000 (2023: \$4,499,000), to be financed from the Housing Portfolio Capital Reserve Fund (\$3,600,000), and the Canada-Ontario Community Housing Initiative (\$1,445,000).

STRATEGIC PLAN IMPACT

This Report relates to the Board's strategic direction of Financial Stewardship, with a focus on ensuring accountability of TBDSSAB resources.

FINANCIAL IMPLICATIONS

The proposed 2024 Operating Budget, as presented, totals \$120,747,100, with \$25,233,000 to be funded by the Municipal and TWOMO Levy.

The proposed 2024 Capital Budget totals \$5,045,000, and is to be financed from the Housing Portfolio Capital Reserve Fund (\$3,600,000), and the Canada-Ontario Community Housing Initiative (\$1,445,000).

CONCLUSION

It is concluded that the proposed 2024 Operating and proposed 2024 Capital Budget provide for all mandatory programs and include financing from the Municipal and TWOMO Levy of \$25,233,000.

REFERENCE MATERIALS

Attachment #1 TBDSSAB Operating Budget Summary by Program

PREPARED BY:	Tafadzwa Mukubvu, CPA, CGA, Manager, Finance
SIGNATURE	Lawill
APPROVED BY	Georgina Daniels, FCPA, FCA, Director - Corporate Services Division
SIGNATURE	Will Bradi
SUBMITTED BY:	William (Bill) Bradica, Chief Administrative Officer

	Board			Office of Chief Administrative Officer		
	2022 Bud	2023 Bud	2024 Bud	2022 Bud	2023 Bud	2024 Bud
Financing						
Levy to municipalities and TWOMO	-	-	-	-	-	-
Income on unrestricted funds	-	-	-	-	-	-
Income on restricted funds	-	-	-	-	-	-
Rents	-	-	-	-	-	-
Provincial grants	-	-	-	-	-	-
Federal grants	-	-	-	-	-	-
Other revenue	-	-	-	-	-	-
From (to) reserve funds	-	28,400	-	-	-	22,500
Imputed rent adjustment	-	-	-	-	-	-
Total Financing		28,400	_			22,500
Expenditures Personnel services	53,400	55,900	54,400	1,004,500	1,041,400	1,083,300
Interest on long-term debt	-	-	-	-	-	-
Materials	55,300	56,700	60,500	152,600	157,800	154,400
Contracted services	5,000	30,000	-	75,300	75,300	90,300
Rents and financial expenses	-	-	-	-	-	-
External transfers	-	-	-	-	-	-
Repayment of long-term debt	-	-	-	-	-	-
Program administration recovery	-	-	-	-	-	-
Allocation of internal admin	(113,700)	(114,200)	(114,900)	(1,232,400)	(1,274,500)	(1,305,500)
Imputed rent recovery	-	-	-	-	-	-
Total Expenditures	-	28,400	-	-	-	22,500
Excess (Deficiency) of						
Revenues Over Expenses	-	-	-	-	-	-

	Corporate Services			Integrated Social Services Program Support		
	2022 Bud	2023 Bud	2024 Bud	2022 Bud	2023 Bud	2024 Bud
Financing						
Levy to municipalities and TWOMO	(100,000)	(300,000)	(400,000)	-	-	-
Income on unrestricted funds	100,000	300,000	400,000	-	-	-
Income on restricted funds	722,600	722,600	750,000	-	-	-
Rents	-	-	-	-	-	-
Provincial grants	-	-	-	-	-	-
Federal grants	-	-	-	-	-	-
Other revenue	5,000	3,500	3,500	-	35,000	-
From (to) reserve funds	(921,700)	(925,600)	(757,100)	-	-	-
Imputed rent adjustment	(212,600)	(243,300)	(204,900)	-	-	-
Total Financing	(406,700)	(442,800)	(208,500)	-	35,000	-
Expenditures Personnel services	2,703,600	2,790,000	2,718,100	2,214,800	2,244,200	2,413,500
Interest on long-term debt	98,400	81,600	73,900	2,214,000	2,244,200	2,413,300
Materials	1,696,500	1,718,700	1,990,600	56,200	53,400	64,500
Contracted services	89,600	56,700	151,800	-	-	-
Rents and financial expenses	13,500	13,500	13,500	_	_	_
External transfers	-	-	-	_	_	_
Repayment of long-term debt	297,000	306,000	315,000	_	_	_
Program administration recovery	20,100	20,400	19,800	(287,300)	(301,000)	(476,100)
Allocation of internal admin	(3,931,500)	(4,021,900)	(4,083,400)	(1,983,700)	(1,961,600)	(2,001,900)
Imputed rent recovery	(1,393,900)	(1,407,800)	(1,407,800)	-	-	-
Total Expenditures	(406,700)	(442,800)	(208,500)	-	35,000	-
Excess (deficiency) of						
Revenues over expenses	-	-	-	-	-	-

	Social Assistance			Child Care and Early Years Programs		
	2022 Bud	2023 Bud	2024 Bud	2022 Bud	2023 Bud	2024 Bud
Financing						
Levy to municipalities and TWOMO	3,688,900	3,667,600	3,676,500	1,675,100	1,271,500	1,283,900
Income on unrestricted funds	-	-	-	-	-	-
Income on restricted funds	-	-	-	-	-	-
Rents	-	-	-	-	-	-
Provincial grants	30,244,700	30,748,700	30,889,500	15,454,400	15,503,200	15,517,300
Federal grants	-	-	-	1,995,200	11,089,400	11,495,600
Other revenue	-	-	-	-	-	-
From (to) reserve funds	-	-	-	-	-	50,000
Imputed rent adjustment	146,700	167,900	141,400	10,600	12,100	10,200
Total Financing	34,080,300	34,584,200	34,707,400	19,135,300	27,876,200	28,357,000
Expenditures						
Personnel services	3,957,100	4,077,900	3,977,000	437,800	457,600	442,300
Interest on long-term debt	-	-	-	-	-	-
Materials	552,700	523,900	484,600	36,800	42,500	50,800
Contracted services	10,000	5,000	5,000	1,000	1,000	4,700
Rents and financial expenses	112,800	107,400	107,200	-	-	-
External transfers	24,678,200	24,929,100	25,205,000	17,937,200	26,583,400	27,059,300
Repayment of long-term debt	-	-	-	-	-	-
Program administration recovery	6,400	237,000	156,200	-	-	-
Allocation of internal admin	3,801,300	3,732,500	3,801,000	652,800	721,300	729,500
Imputed rent recovery	961,800	971,400	971,400	69,700	70,400	70,400
Total Expenditures	34,080,300	34,584,200	34,707,400	19,135,300	27,876,200	28,357,000
Excess (deficiency) of						
Revenues over expenses	-	-	-	-	-	-

	Community Housing and Homelessness Programs			Total			
	2022 Bud	2023 Bud	2024 Bud	2022 Bud	2023 Bud	2024 Bud	
Financing							
Levy to municipalities and TWOMO	17,790,300	19,691,400	20,672,600	23,054,300	24,330,500	25,233,000	
Income on unrestricted funds	-	-	-	100,000	300,000	400,000	
Income on restricted funds	-	-	-	722,600	722,600	750,000	
Rents	11,102,100	11,410,200	11,535,500	11,102,100	11,410,200	11,535,500	
Provincial grants	8,899,200	7,781,000	17,594,900	54,598,300	54,032,900	64,001,700	
Federal grants	10,095,000	11,480,900	9,848,200	12,090,200	22,570,300	21,343,800	
Other revenue	407,200	338,800	354,300	412,200	377,300	357,800	
From (to) reserve funds	(2,055,400)	(2,036,200)	(2,190,100)	(2,977,100)	(2,933,400)	(2,874,700)	
Imputed rent adjustment	55,300	63,300	53,300	-	-	-	
Total Financing	46,293,700	48,729,400	57,868,700	99,102,600	110,810,400	120,747,100	
Expenditures							
Personnel services	3,799,700	4,200,700	4,521,400	14,170,900	14,867,700	15,210,000	
Interest on long-term debt	187,700	145,100	100,000	286,100	226,700	173,900	
Materials	15,362,800	18,914,700	19,945,300	17,912,900	21,467,700	22,750,700	
Contracted services	80,000	30,000	20,000	260,900	198,000	271,800	
Rents and financial expenses	68,000	9,600	9,600	194,300	130,500	130,300	
External transfers	21,121,900	20,055,400	27,803,300	63,737,300	71,567,900	80,067,600	
Repayment of long-term debt	2,243,200	2,045,900	1,827,800	2,540,200	2,351,900	2,142,800	
Program administration recovery	260,800	43,600	300,100	, , -	, , , <u>-</u>	, , -	
Allocation of internal admin	2,807,200	2,918,400	2,975,200	-	-	-	
Imputed rent recovery	362,400	366,000	366,000	-	-	-	
Total Expenditures	46,293,700	48,729,400	57,868,700	99,102,600	110,810,400	120,747,100	
Excess (deficiency) of Revenues over expenses	-	-	-	-	_		