

Consolidated Financial Statements

# THE DISTRICT OF THUNDER BAY SOCIAL SERVICES ADMINISTRATION BOARD

December 31, 2022



### STATEMENT OF ADMINISTRATIVE RESPONSIBILITY

The management of The District of Thunder Bay Social Services Administration Board has prepared the accompanying financial statements and are responsible for their accuracy and integrity. The financial statements have been prepared by management in accordance with the accounting principles generally accepted for the public sector as prescribed by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada.

In fulfilling its responsibilities and recognizing the limits inherent in all systems, management has developed and maintains a system of internal control designed to provide reasonable assurance that the Board assets are safeguarded from loss and that the accounting records are a reliable basis for the preparation of the financial statements.

The Board of Directors reviews and approves the financial statements before such statements are published for the residents of the District of Thunder Bay. The external auditors have access to, and meet with the Board to discuss their audit and the results of their examination.

The 2022 Financial Statements have been reported on by The District of Thunder Bay Social Services Administration Board's external auditors, Grant Thornton LLP, the auditors appointed by the Board. The auditors' report outlines the scope of their audit and their opinion on the presentation of the information included in the financial statements.

William Bradica, CPA Chief Administrative Officer

Sauil

Georgina Daniels, FCPA, FCA Director - Corporate Services Division

December 31, 2022

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# Independent Auditor's Report

Grant Thornton LLP Suite 300 979 Alloy Drive Thunder Bay, ON P7B 5Z8

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To the Members of the Board of Directors

#### Opinion

We have audited the consolidated financial statements of The District of Thunder Bay Social Services Administration Board ("the Board"), which comprise the consolidated statement of financial position as at December 31, 2022, and the consolidated statements of operations, re-measurement of gains and losses, changes in net assets and cash flows for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the financial position of The District of Thunder Bay Social Services Administration Board as at December 31, 2022, and its results of operations, its re-measurement gains and losses, its changes in net assets, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Consolidated Financial Statements* section of our report. We are independent of the Board in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

# Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Board's ability to continue as a going concern, disclosing, as applicable, matters related to a going concern and using the going concern basis of accounting unless management either intends to liquidate the Board or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Board's financial reporting process.

#### Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting
  and, based on the audit evidence obtained, whether a material uncertainty exists related to events
  or conditions that may cast significant doubt on the Board's ability to continue as a going concern.
  If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's
  report to the related disclosures in the consolidated financial statements or, if such disclosures are
  inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to
  the date of our auditor's report. However, future events or conditions may cause the Board to cease
  to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation. We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the Board and the organizations it controls to express an opinion on the consolidated financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

Grant Thornton LLP

Thunder Bay, Canada April 20, 2023 Chartered Professional Accountants Licensed Public Accountants

### **Consolidated Statement of Financial Position**

As at December 31

	<b>2022</b> \$	<b>2021</b> \$
FINANCIAL ASSETS		
Cash and cash equivalents [note 3]	22,753,596	22,274,885
Marketable securities [note 3]	25,667,769	22,497,071
Accounts receivable	1,631,923	993,521
Client benefit advances	1,698,035	1,576,614
Interest receivable	84,509	15,297
HST receivable	769,683	768,748
	52,605,515	48,126,136
LIABILITIES Accounts payable and accrued liabilities	2,699,926	2,485,898
Payable to participating municipalities and		
funded agencies [note 4]	853,739	1,111,650
Due to Province of Ontario [note 5]	9,843,934	6,689,017
Deferred revenue [note 6]	4,482,442	5,672,528
Long-term debt [note 7]	10,722,732	13,593,365
Employee benefits obligations [note 8]	2,974,366	2,856,468
	31,577,139	32,408,926
NET ASSETS	21,028,376	15,717,210
NON-FINANCIAL ASSETS		
Tangible capital assets - net [Schedule 2]	40,554,470	42,533,851
Prepaid expenses	962,604	745,652
	41,517,074	43,279,503
ACCUMULATED SURPLUS [Schedule 3]		
Accumulated operating surplus	64,275,245	58,674,063
Accumulated re-measurement (losses) gains	(1,729,795)	322,650
	62,545,450	58,996,713

Commitments and Contigent Liabilities [notes 9 and 10]

The accompanying notes and schedules are an integral part of these financial statements

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Board Chair

Albert feello

Audit Committee Chair

**Consolidated Statement of Re-measurement Gains and Losses** 

Year ended December 31

	<b>2022</b> \$	2021 \$
ACCUMULATED RE-MEASUREMENT GAINS, BEGINNING OF YEAR	322,650	383,814
Unrealized gains (losses) attributable to:		
Portfolio investments	(2,033,433)	(53,562)
Derivatives	297,562	188,648
Amounts reclassified to the statement of operations:		
Disposition of investments	(316,574)	(196,250)
NET RE-MEASUREMENT LOSSES FOR THE YEAR	(2,052,445)	(61,164)
ACCUMULATED RE-MEASUREMENT (LOSSES) GAINS, END OF YEAR	(1,729,795)	322,650

#### **Consolidated Statement of Operations**

Year ended December 31

	202	2	2021
	Budget	Actual	Actual
	\$	\$	\$
	[note 12]		
EVENUES			
Provincial Grants			
Ontario Works	30,244,700	30,171,940	27,997,062
Child care and early years	15,454,400	18,230,879	15,364,903
Community housing	1,183,800	841,963	811,381
Homelessness prevention	7,715,400	8,709,508	11,303,759
TWOMO election	-	25,000	-
	54,598,300	57,979,290	55,477,105
Federal Grants			
Child care and early years	1,995,200	3,101,041	1,413,741
Community housing	7,621,600	5,855,403	6,884,793
Direct-owned community housing building operations	2,473,400	2,473,400	2,918,000
	12,090,200	11,429,844	11,216,534
Levy to municipalities and TWOMO	23,054,300	23,054,300	22,691,800
Rents	11,102,100	11,148,078	10,451,751
Income earned on unrestricted funds	100,000	100,000	100,000
Income earned on reserve funds	722,600	802,843	921,304
Other	412,200	656,088	765,292
Other	35,391,200	35,761,309	34,930,147
	55,591,200	33,701,303	54,930,147
OTAL REVENUES	102,079,700	105,170,443	101,623,786

#### **Consolidated Statement of Operations (continued)**

Year ended December 31

	202	2	2021
	Budget	Actual	Actual
	\$	\$	\$
	[note 12]		
EXPENSES			
Ontario Works [note 13]	34,055,968	33,815,153	31,267,639
Child care and early years [note 14]	19,122,378	19,598,910	18,547,559
Community housing [note 15]	18,259,517	15,698,541	16,293,602
Direct-owned community housing building operations [note 16]	22,324,369	21,712,877	20,663,422
Homelessness prevention [note 17]	8,043,300	8,718,780	11,358,759
TWOMO election	-	25,000	-
TOTAL EXPENSES	101,805,532	99,569,261	98,130,981
ANNUAL OPERATING SURPLUS	274,168	5,601,182	3,492,805
ACCUMULATED OPERATING SURPLUS, BEGINNING OF YEAR	58,674,063	58,674,063	55,181,258
ACCUMULATED OPERATING SURPLUS, END OF YEAR	58,948,231	64,275,245	58,674,063

**Consolidated Statement of Changes in Net Assets** 

As at December 31

	202	22	2021
	Budget	Actual	Actual
	\$	\$	\$
	[note 12]		
ANNUAL OPERATING SURPLUS	274,168	5,601,182	3,492,805
Acquisition of tangible capital assets [Schedule 2]	(18,000)	(417,032)	(892,150)
Amortization of tangible capital assets [Schedule 2]	2,390,332	2,390,332	2,458,584
Proceeds on disposal of tangible capital assets	-	352,479	-
Gain on disposal of tangible capital assets	-	(346,398)	-
Addition of prepaid expense	-	(962,604)	(745,652)
Use of prepaid expense	-	745,652	684,907
	2,646,500	7,363,611	4,998,494
Remeasurement losses	-	(2,052,445)	(61,164)
CHANGE IN NET ASSETS	2,646,500	5,311,166	4,937,330
NET ASSETS, BEGINNING OF YEAR	15,717,210	15,717,210	10,779,880
NET ASSETS, END OF YEAR	18,363,710	21,028,376	15,717,210

**Consolidated Statement of Cash Flows** 

Year ended December 31

OPERATING Annual surplus         5,601,182         3,492,805           Uses         (638,402)         (377,917)           Increase in accounts receivable         (638,402)         (680)           Increase in interest receivable         (693)         -           Increase in HST receivable         (935)         -           Decrease in accounts payable and accrued liabilities         -         (1,418,466)           Decrease in due to Province of Ontario         -         (1,075,136)           Decrease in dreferred revenue         (1,190,086)         (386,205)           Increase in prepaid expense         (216,952)         (60,745)           Sources         -         64,838           Decrease in deferred revenue         -         10,9,872           Increase in scounts payable and accrued liabilities         214,028         -           Decrease in HST receivable         -         129,987           Increase in due to Province of Ontario         3,154,917         -           Increase in employee benefits obligations         117,898         95,497           Increase in employee benefits obligations         117,898         95,497           Increase in other porvince of Ontario         3,154,917         -           Increase in other porvince of Ontario		<b>2022</b> \$	2021 \$
Uses       Increase in accounts receivable       (638,402)       (377,917)         Increase in client benefit advances       (121,421)       -         Increase in interest receivable       (69,212)       (680)         Decrease in accounts payable and accrued liabilities       -       (1,418,466)         Decrease in payable to participating municipalities and funded agencies       -       (1,418,466)         Decrease in due to Province of Ontario       -       (1,075,136)         Decrease in prepaid expense       (216,952)       (60,745)         Increase in prepaid expense       (216,952)       (60,745)         Sources       -       -       64,838         Decrease in client benefit advances       -       64,838         Decrease in accounts payable and accrued liabilities       214,028       -         Increase in accounts payable and accrued liabilities       117,598       95,497         Increase in due to Province of Ontario       3,154,917       -         Increase in due to Province of Ontario       3,154,917       -         Increase in due to Province of Ontario       3,154,917       -         Increase in due to Province of Ontario       3,154,917       -         Increase in due to province of Ontario       3,154,917       -	OPERATING	<b>+</b>	¥
Increase in accounts receivable         (638,402)         (377,917)           Increase in client benefit advances         (121,421)         -           Increase in HST receivable         (692)         (680)           Decrease in accounts payable and accrued liabilities         -         (1,418,466)           Decrease in payable to participating municipalities and funded agencies         (257,911)         (211,540)           Decrease in due to Province of Ontario         -         (1,075,136)           Decrease in deferred revenue         (1,190,086)         (386,205)           Increase in prepaid expense         (216,952)         (60,745)           Increase in due to Province of Ontario         3,106,263         (37,884)           Sources         Decrease in due to Province of Ontario         -         129,987           Increase in accounts payable and accrued liabilities         214,028         -         129,987           Increase in due to Province of Ontario         3,154,917         -         -           Increase in due to Province of Ontario         3,154,917         -         -           Increase in due to Province of Ontario         3,154,917         -         -           Increase in accounts payable and accrued liabilities         214,028         -         -           Gain on disp	Annual surplus	5,601,182	3,492,805
Increase in client benefit advances         (121,421)         -           Increase in hterest receivable         (69,212)         (680)           Decrease in accounts payable and accrued liabilities         -         (1,418,466)           Decrease in payable to participating municipalities and funded agencies         (257,911)         (211,540)           Decrease in due to Province of Ontario         -         (1,075,136)         (B62,025)           Increase in prepaid expense         (216,952)         (60,745)         (B62,025)           Increase in prepaid expense         (216,952)         (60,745)         (B62,025)           Increase in prepaid expense         (216,952)         (60,745)         (B62,025)           Sources         -         64,838         Decrease in client benefit advances         -         64,838           Decrease in due to Province of Ontario         3,154,917         -         10,rease in employee benefits obligations         117,898         95,497           Increase in employee benefits obligations         117,898         95,497         -         -         64,838         290,322           Non-cash charges to operations         -         3,466,843         290,322         2,458,584         -         -         Cash provided by operating transactions         8,63,70,400         2,711,022 <td>Uses</td> <td></td> <td></td>	Uses		
Increase in interest receivable         (69,212)         (680)           Increase in HST receivable         (935)         -           Decrease in accounts payable and accrued liabilities         -         (1,418,466)           Decrease in due to Province of Ontario         -         (1,075,136)           Decrease in due to Province of Ontario         -         (1,075,136)           Decrease in due to Province of Ontario         -         (1,075,136)           Decrease in grepaid expense         (216,952)         (60,745)           Sources         -         64,838           Decrease in dient benefit advances         -         64,838           Decrease in due to Province of Ontario         -         129,987           Increase in accounts payable and accrued liabilities         214,028         -           Increase in due to Province of Ontario         3,154,917         -           Increase in employee benefits obligations         117,898         95,497           Increase in otisposal of tangible capital assets         2,390,332         2,458,584           Gain on disposal of tangible capital assets         (346,398)         -           Cash provided by operating transactions         8,637,040         2,711,022           CAPITAL         Acqusisition of tangible capital assets	Increase in accounts receivable	(638,402)	(377,917)
Increase in HST receivable(935)Decrease in accounts payable and accrued liabilities-(1,418,466)Decrease in payable to participating municipalities and funded agencies(257,911)(211,540)Decrease in due to Province of Ontario-(1,075,136)Decrease in deferred revenue(1,190,086)(386,205)Increase in prepaid expense(216,952)(60,745)Sources-64,838Decrease in lent benefit advances-64,838Decrease in HST receivable-129,987Increase in due to Province of Ontario3,154,917-Increase in employee benefits obligations117,89895,497Jon-cash charges to operations3,486,843290,322Non-cash charges to operations(346,398)-Cash provided by operating transactions8,637,0402,711,022CAPITALAcquisition of tangible capital assets(347,032)(892,150)Proceeds on disposal of tangible capital assets352,479-Cash used in capital transactions(64,553)(892,150)INVESTING(Increase) decrease in investments(3,170,698)215,788FINANCINGDecrease in long-term debt(2,870,633)(2,630,562)Re-MEASUREMENTNet unrealized loss(2,052,445)(61,164)Net unrealized loss(2,052,445)(61,164)Net unrealized loss(2,052,445)(61,164)	Increase in client benefit advances	(121,421)	-
Decrease in accounts payable and accrued liabilities-(1,418,466)Decrease in payable to participating municipalities and funded agencies(257,911)(211,540)Decrease in due to Province of Ontario-(1,075,136)Decrease in prepaid expense(216,952)(60,745)Increase in prepaid expense(216,952)(60,745)Sources-64,838Decrease in client benefit advances-64,838Decrease in accounts payable and accrued liabilities214,028-Increase in accounts payable and accrued liabilities214,028-Increase in accounts payable and accrued liabilities3,164,917-Increase in due to Province of Ontario3,154,917-Increase in employee benefits obligations117,89895,497Decrease in due to province of Ontario3,164,917-Increase in accounts payable capital assets2,390,3322,458,584Gain on disposal of tangible capital assets2,390,3322,458,584Gain on disposal of tangible capital assets(417,032)(892,150)Proceeds on disposal of tangible capital assets352,479-Cash used in capital transactions(64,553)(892,150)INVESTING(Increase) decrease in investments(2,870,633)(2,630,562)RE-MEASUREMENT(2,870,633)(2,630,562)Net unrealized loss(2,052,445)(61,164)Net unrealized loss(2,052,445)(61,164)Net unrealized loss(2,052,445)(61,164)	Increase in interest receivable	(69,212)	(680)
Decrease in payable to participating municipalities and funded agencies         (257,911)         (211,540)           Decrease in due to Province of Ontario         -         (1,075,136)           Decrease in due to Province of Ontario         (216,952)         (60,745)           Increase in payable to participating municipalities         (216,952)         (60,745)           Sources         -         64,838           Decrease in client benefit advances         -         64,838           Decrease in due to Province of Ontario         3,164,917         -           Increase in due to Province of Ontario         3,154,917         -           Increase in due to Province of Ontario         3,148,917         -           Increase in due to Province of Ontario         3,148,917         -           Increase in due to Province of Ontario         3,154,917         -           Increase in due to Province of Ontario         3,154,917         -           Increase in due to Province of Contario         3,168,843         290,322           Non-cash charges to operations         -         -         -           Amortization of tangible capital assets         2,390,332         2,458,584         -           Gain on disposal of tangible capital assets         (346,398)         -         -         - <td></td> <td>(935)</td> <td>-</td>		(935)	-
Decrease in due to Province of Ontario         (1,075,136)           Decrease in deferred revenue         (1,190,086)         (386,205)           Increase in prepaid expense         (216,952)         (60,745)           Sources         3,106,263         (37,884)           Decrease in client benefit advances         -         64,838           Decrease in HST receivable         -         129,987           Increase in accounts payable and accrued liabilities         214,028         -           Increase in accounts payable and accrued liabilities         214,028         -           Increase in due to Province of Ontario         3,154,917         -           Increase in employee benefits obligations         117,898         95,497           On-cash charges to operations         -         3,486,643         290,322           Non-cash charges to operations         -         -         -           Amortization of tangible capital assets         (346,398)         -         -           Cash provided by operating transactions         8,637,040         2,711,022         CAPITAL           Acquisition of tangible capital assets         352,479         -         -           Cash used in capital transactions         (64,553)         (892,150)         INVESTING         (Increase) decrease in		-	· · ·
Decrease in deferred revenue         (1,190,086)         (386,205)           Increase in prepaid expense         (216,952)         (60,745)           Sources         3,106,263         (37,884)           Sources         -         64,838           Decrease in client benefit advances         -         64,838           Decrease in accounts payable and accrued liabilities         214,028         -           Increase in accounts payable and accrued liabilities         3,154,917         -           Increase in aucounts payable and accrued liabilities         3,154,917         -           Increase in due to Province of Ontario         3,154,917         -           Increase in employee benefits obligations         117,898         95,497           Monctash charges to operations         -         3,486,843         290,322           Non-cash charges to operations         -         -         -           Amortization of tangible capital assets         2,390,332         2,458,584         -           Gain on disposal of tangible capital assets         (346,398)         -         -           Cash provided by operating transactions         (64,553)         (892,150)         Proceeds on disposal of tangible capital assets         352,479         -           Cash used in capital transactions		(257,911)	
Increase in prepaid expense         (216,952)         (60,745)           3,106,263         (37,884)           Sources         -         64,838           Decrease in client benefit advances         -         129,987           Increase in AST receivable         -         129,987           Increase in due to Province of Ontario         3,154,917         -           Increase in employee benefits obligations         117,898         95,497           Increase in on due to Province of Ontario         3,154,917         -           Increase in employee benefits obligations         117,898         95,497           Non-cash charges to operations         -         -           Amortization of tangible capital assets         2,390,332         2,458,584           Gain on disposal of tangible capital assets         (346,398)         -           Cash provided by operating transactions         8,637,040         2,711,022           CAPITAL         Acquisition of tangible capital assets         (417,032)         (892,150)           Proceeds on disposal of tangible capital assets         352,479         -           Cash used in capital transactions         (64,553)         (892,150)           INVESTING         (Increase) decrease in investments         (3,170,698)         215,788 <td></td> <td>-</td> <td>· · ·</td>		-	· · ·
3,106,263         (37,884)           Sources         -         64,838           Decrease in HST receivable         -         129,987           Increase in due to Province of Ontario         3,154,917         -           Increase in due to Province of Ontario         3,154,917         -           Increase in due to Province of Ontario         3,146,947         -           Increase in due to Province of Ontario         3,154,917         -           Increase in due to Province of Ontario         3,148,917         -           Increase in due to Province of Ontario         3,148,917         -           Increase in due to Province of Ontario         3,148,917         -           Increase in due to Province of Ontario         3,148,917         -           Increase in employee benefits obligations         117,898         95,497           Zonta to tangible capital assets         2,390,332         2,458,584           Gain on disposal of tangible capital assets         (346,398)         -           Cash provided by operating transactions         8,637,040         2,711,022           CAPITAL         Acquisition of tangible capital assets         352,479         -           Cash used in capital transactions         (64,553)         (892,150)           INVESTING			· · · /
Sources       -       64,838         Decrease in client benefit advances       -       129,987         Increase in accounts payable and accrued liabilities       214,028       -         Increase in due to Province of Ontario       3,154,917       -         Increase in due to Province of Ontario       3,154,917       -         Increase in employee benefits obligations       117,898       95,497         Non-cash charges to operations       3,486,843       290,322         Non-cash charges to operations       -       -         Amortization of tangible capital assets       2,390,332       2,458,584         Gain on disposal of tangible capital assets       (346,398)       -         Cash provided by operating transactions       8,637,040       2,711,022         CAPITAL       Acquisition of tangible capital assets       (417,032)       (892,150)         Proceeds on disposal of tangible capital assets       352,479       -         Cash used in capital transactions       (64,553)       (892,150)         INVESTING       (Increase) decrease in investments       (3,170,698)       215,788         FINANCING       Decrease in long-term debt       (2,870,633)       (2,630,562)         RE-MEASUREMENT       Net unrealized loss       (2,052,445)       (61,1	Increase in prepaid expense		
Decrease in client benefit advances-64,838Decrease in HST receivable-129,987Increase in accounts payable and accrued liabilities214,028-Increase in due to Province of Ontario3,154,917-Increase in employee benefits obligations117,89895,4973,486,843290,3223,486,843290,322Non-cash charges to operations3,446,398)-Amortization of tangible capital assets(346,398)-Cash provided by operating transactions8,637,0402,711,022CAPITALAcquisition of tangible capital assets(417,032)(892,150)Proceeds on disposal of tangible capital assets352,479-Cash used in capital transactions(64,553)(892,150)INVESTING(Increase) decrease in investments(3,170,698)215,788FINANCINGDecrease in long-term debt(2,870,633)(2,630,562)RE-MEASUREMENT(2,052,445)(61,164)NET INCREASE (DECREASE) IN CASH478,711(657,066)CASH, BEGINNING OF YEAR22,274,88522,931,951		3,106,263	(37,884)
Decrease in HST receivable-129,987Increase in accounts payable and accrued liabilities214,028-Increase in due to Province of Ontario3,154,917-Increase in employee benefits obligations117,89895,4973,486,843290,322Non-cash charges to operations3,486,843290,322Amortization of tangible capital assets2,390,3322,458,584Gain on disposal of tangible capital assets(346,398)-Cash provided by operating transactions8,637,0402,711,022CAPITALAcquisition of tangible capital assets(417,032)(892,150)Proceeds on disposal of tangible capital assets352,479-Cash used in capital transactions(64,553)(892,150)INVESTING(Increase) decrease in investments(3,170,698)215,788FINANCINGDecrease in long-term debt(2,870,633)(2,630,562)RE-MEASUREMENT(2,052,445)(61,164)NET INCREASE (DECREASE) IN CASH478,711(657,066)CASH, BEGINNING OF YEAR22,274,88522,931,951	Sources		
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Increase in due to Province of Ontario3,154,917-Increase in employee benefits obligations117,89895,4973,486,843290,322Non-cash charges to operations3,486,843290,322Amortization of tangible capital assets2,390,3322,458,584Gain on disposal of tangible capital assets(346,398)-Cash provided by operating transactions8,637,0402,711,022CAPITALAcquisition of tangible capital assets(417,032)(892,150)Proceeds on disposal of tangible capital assets352,479-Cash used in capital transactions(64,553)(892,150)INVESTING(Increase) decrease in investments(3,170,698)215,788FINANCINGEncrease in long-term debt(2,870,633)(2,630,562)RE-MEASUREMENT(2,052,445)(61,164)NET INCREASE (DECREASE) IN CASH478,711(657,066)CASH, BEGINNING OF YEAR22,274,88522,931,951		-	129,987
Increase in employee benefits obligations         117,898         95,497           3,486,843         290,322           Non-cash charges to operations         2,390,332         2,458,584           Gain on disposal of tangible capital assets         (346,398)         -           Cash provided by operating transactions         8,637,040         2,711,022           CAPITAL         Acquisition of tangible capital assets         (417,032)         (892,150)           Proceeds on disposal of tangible capital assets         352,479         -           Cash used in capital transactions         (64,553)         (892,150)           INVESTING         (Increase) decrease in investments         (3,170,698)         215,788           FINANCING         Decrease in long-term debt         (2,870,633)         (2,630,562)           RE-MEASUREMENT         Net unrealized loss         (61,164)           NET INCREASE (DECREASE) IN CASH         478,711         (657,066)           CASH, BEGINNING OF YEAR         22,274,885         22,931,951			-
3,486,843290,322Non-cash charges to operations Amortization of tangible capital assets2,390,3322,458,584Gain on disposal of tangible capital assets(346,398)-Cash provided by operating transactions8,637,0402,711,022CAPITAL Acquisition of tangible capital assets(417,032)(892,150)Proceeds on disposal of tangible capital assets352,479-Cash used in capital transactions(64,553)(892,150)INVESTING (Increase) decrease in investments(3,170,698)215,788FINANCING Decrease in long-term debt(2,870,633)(2,630,562)RE-MEASUREMENT Net unrealized loss(61,164)(61,164)NET INCREASE (DECREASE) IN CASH CASH, BEGINNING OF YEAR478,711(657,066)CASH, BEGINNING OF YEAR22,274,88522,931,951			-
Non-cash charges to operations Amortization of tangible capital assets2,390,3322,458,584Gain on disposal of tangible capital assets(346,398)-Cash provided by operating transactions8,637,0402,711,022CAPITAL Acquisition of tangible capital assets(417,032)(892,150)Proceeds on disposal of tangible capital assets352,479-Cash used in capital transactions(64,553)(892,150)INVESTING (Increase) decrease in investments(3,170,698)215,788FINANCING Decrease in long-term debt(2,870,633)(2,630,562)RE-MEASUREMENT Net unrealized loss(2,052,445)(61,164)NET INCREASE (DECREASE) IN CASH CASH, BEGINNING OF YEAR478,711(657,066)CASH, BEGINNING OF YEAR22,274,88522,931,951	Increase in employee benefits obligations		
Amortization of tangible capital assets2,390,3322,458,584Gain on disposal of tangible capital assets(346,398)-Cash provided by operating transactions8,637,0402,711,022CAPITAL Acquisition of tangible capital assets(417,032)(892,150)Proceeds on disposal of tangible capital assets352,479-Cash used in capital transactions(64,553)(892,150)INVESTING (Increase) decrease in investments(3,170,698)215,788FINANCING Decrease in long-term debt(2,870,633)(2,630,562)RE-MEASUREMENT Net unrealized loss(2,052,445)(61,164)NET INCREASE (DECREASE) IN CASH CASH, BEGINNING OF YEAR478,711(657,066)CASH, BEGINNING OF YEAR22,274,88522,931,951		3,486,843	290,322
Gain on disposal of tangible capital assets(346,398)-Cash provided by operating transactions8,637,0402,711,022CAPITALAcquisition of tangible capital assets(417,032)(892,150)Proceeds on disposal of tangible capital assets352,479-Cash used in capital transactions(64,553)(892,150)INVESTING(Increase) decrease in investments(3,170,698)215,788FINANCINGDecrease in long-term debt(2,870,633)(2,630,562)RE-MEASUREMENT(61,164)NET INCREASE (DECREASE) IN CASH478,711(657,066)CASH, BEGINNING OF YEAR22,274,88522,931,951			
Cash provided by operating transactions         8,637,040         2,711,022           CAPITAL         Acquisition of tangible capital assets         (417,032)         (892,150)           Proceeds on disposal of tangible capital assets         352,479         -         -           Cash used in capital transactions         (64,553)         (892,150)         INVESTING           (Increase) decrease in investments         (3,170,698)         215,788           FINANCING			2,458,584
CAPITALAcquisition of tangible capital assets(417,032)(892,150)Proceeds on disposal of tangible capital assets352,479-Cash used in capital transactions(64,553)(892,150)INVESTING(Increase) decrease in investments(3,170,698)215,788FINANCINGDecrease in long-term debt(2,870,633)(2,630,562)RE-MEASUREMENT(2,052,445)(61,164)NET INCREASE (DECREASE) IN CASH478,711(657,066)CASH, BEGINNING OF YEAR22,931,95122,931,951			-
Acquisition of tangible capital assets(417,032)(892,150)Proceeds on disposal of tangible capital assets352,479-Cash used in capital transactions(64,553)(892,150)INVESTING (Increase) decrease in investments(3,170,698)215,788FINANCING Decrease in long-term debt(2,870,633)(2,630,562)RE-MEASUREMENT Net unrealized loss(2,052,445)(61,164)NET INCREASE (DECREASE) IN CASH CASH, BEGINNING OF YEAR478,711(657,066)22,274,88522,931,95122,931,951	Cash provided by operating transactions	8,637,040	2,711,022
Proceeds on disposal of tangible capital assets         352,479         -           Cash used in capital transactions         (64,553)         (892,150)           INVESTING         (1ncrease) decrease in investments         (3,170,698)         215,788           FINANCING         215,788         215,788         215,788           FINANCING         (2,870,633)         (2,630,562)           RE-MEASUREMENT         (2,052,445)         (61,164)           NET INCREASE (DECREASE) IN CASH         478,711         (657,066)           CASH, BEGINNING OF YEAR         22,931,951         22,931,951	CAPITAL		
Cash used in capital transactions         (64,553)         (892,150)           INVESTING (Increase) decrease in investments         (3,170,698)         215,788           FINANCING Decrease in long-term debt         (2,870,633)         (2,630,562)           RE-MEASUREMENT Net unrealized loss         (2,052,445)         (61,164)           NET INCREASE (DECREASE) IN CASH         478,711         (657,066)           CASH, BEGINNING OF YEAR         22,274,885         22,931,951	Acquisition of tangible capital assets	(417,032)	(892,150)
INVESTING       (Increase) decrease in investments       (3,170,698)       215,788         FINANCING       Decrease in long-term debt       (2,870,633)       (2,630,562)         RE-MEASUREMENT       (2,052,445)       (61,164)         NET INCREASE (DECREASE) IN CASH       478,711       (657,066)         CASH, BEGINNING OF YEAR       22,931,951			-
(Increase) decrease in investments         (3,170,698)         215,788           FINANCING	Cash used in capital transactions	(64,553)	(892,150)
FINANCING         (2,870,633)         (2,630,562)           Decrease in long-term debt         (2,870,633)         (2,630,562)           RE-MEASUREMENT         (2,052,445)         (61,164)           NET INCREASE (DECREASE) IN CASH         478,711         (657,066)           CASH, BEGINNING OF YEAR         22,931,951         (2,931,951)	INVESTING		
Decrease in long-term debt         (2,870,633)         (2,630,562)           RE-MEASUREMENT	(Increase) decrease in investments	(3,170,698)	215,788
Decrease in long-term debt         (2,870,633)         (2,630,562)           RE-MEASUREMENT	FINANCING		
RE-MEASUREMENT Net unrealized loss         (2,052,445)         (61,164)           NET INCREASE (DECREASE) IN CASH         478,711         (657,066)           CASH, BEGINNING OF YEAR         22,274,885         22,931,951		(2.870.633)	(2.630.562)
Net unrealized loss         (2,052,445)         (61,164)           NET INCREASE (DECREASE) IN CASH         478,711         (657,066)           CASH, BEGINNING OF YEAR         22,274,885         22,931,951	~¥	(,,)	( , , <b>- )</b>
NET INCREASE (DECREASE) IN CASH         478,711         (657,066)           CASH, BEGINNING OF YEAR         22,931,951		(2.052.445)	(61 164)
CASH, BEGINNING OF YEAR         22,274,885         22,931,951		(2,052,445)	(01,104)
CASH, BEGINNING OF YEAR         22,274,885         22,931,951	NET INCREASE (DECREASE) IN CASH	478,711	(657 066)
		-	
22.274.885	CASH, END OF YEAR	22,753,596	22,274,885

December 31, 2022

#### GENERAL

Effective April 1, 1999, pursuant to provincial legislation, The District of Thunder Bay Social Services Administration Board [TBDSSAB] was formed. TBDSSAB delivers provincially mandated services on behalf of the citizens of the District of Thunder Bay.

Its service area includes 15 municipalities which appoint representatives to the Board of Directors through their municipal Councils. As well, the Board of Directors includes an elected representative from the Territories without Municipal Organization [TWOMO]. The following are included within the District of Thunder Bay service area:

City of Thunder Bay Municipality of Greenstone Municipality of Neebing Municipality of Oliver Paipoonge Municipality of Shuniah Town of Marathon Township of Conmee Township of Dorion Township of Gillies Township of Manitouwadge Township of Nipigon Township of O'Connor Township of Red Rock Township of Schreiber Township of Terrace Bay TWOMO

#### **1. SIGNIFICANT ACCOUNTING POLICIES**

These consolidated financial statements are prepared by management in accordance with accounting principles generally accepted for the public sector as prescribed by the Public Sector Accounting Board [PSAB] of the Chartered Professional Accountants of Canada. Since precise determination of many assets and liabilities is dependent upon future events, the preparation of periodic consolidated financial statements necessarily involves the use of estimates and approximations. These have been made using careful judgement.

#### Basis of consolidation

These consolidated financial statements reflect the assets, liabilities, revenues and expenditures of the operating fund and reserve funds of TBDSSAB and include the activities of its wholly-owned subsidiary, the Thunder Bay District Housing Corporation [TBDHC].

#### **Basis of accounting**

Revenues and expenses are reported on the accrual basis of accounting. The accrual basis of accounting recognizes revenues as they become available and measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods and services and the creation of a legal obligation to pay.

#### December 31, 2022

#### Cash and cash equivalents

Cash and cash equivalents consist of cash on hand, cash on deposit, and short-term investments which are readily convertible into a known amount of cash and are subject to an insignificant risk to changes in fair value.

#### Marketable securities

Marketable securities include funds invested in pooled funds, fixed income securities, and equities which are held in trust and managed by an external fund manager. Investments are recorded at fair value using quoted prices in an active market with unrealized gains and losses being recognized in the consolidated statement of re-measurement gains and losses.

When there has been other than a temporary decline in the value of an investment, the investment is written-down to reflect market value. If there is a subsequent increase in the value, prior years' recognized losses are not reversed.

#### Accounts receivable

Under certain programs, TBDSSAB provides forgivable loans to eligible recipients, in which the principal and any accrued interest is forgiven after a specified number of years, if the recipient meets all identified conditions. A forgivable loan is only recorded as receivable if the recipient fails to meet the identified conditions and there is a reasonable expectation of its recovery.

#### Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year, and are not intended for sale in the ordinary course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses provides the Change in Net Assets for the year.

[i] Tangible capital assets

Tangible capital assets are recorded at cost, which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets is amortized on a straight-line basis over their estimated useful lives as follows:

Land improvements – up to 30 years Buildings – up to 50 years Machinery and equipment – up to 20 years Vehicles – 5 to 15 years Computer hardware and software – 3 to 10 years Furniture – 5 to 10 years

#### December 31, 2022

Full annual amortization is charged in the year of acquisition and in the year of disposal. Assets under construction are not amortized until the asset is available for productive use, at which time they are capitalized.

#### [ii] Contribution of tangible capital assets

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt, and that fair value is also recorded as revenue. Similarly, transfers of assets to third parties are recorded as an expense equal to the net book value of the asset as of the date of transfer.

#### [iii] Leases

Leases are classified as capital or operating leases. Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as capital leases. All other leases are accounted for as operating leases and the related lease payments are charged to expenses as incurred.

#### [iv] Prepaid expenses

Amounts paid in advance of the receipt of goods or services are recorded as prepaid expense.

#### **Revenue recognition**

Government transfers are recognized as revenues when the transfer is authorized and any eligibility criteria are met, except to the extent that transfer stipulations give rise to an obligation that meets the definition of a liability. Transfers are recognized as deferred revenue when transfer stipulations give rise to a liability. Transfer revenue is recognized in the Consolidated Statement of Operations as the stipulated liabilities are settled.

Investment income and other revenue are recognized when they are earned. Rental revenue is recognized when rent is receivable based on tenant occupancy. Prepaid rents are recorded as deferred revenue.

#### Employee related costs

TBDSSAB has adopted the following policies with respect to employee benefit plans:

- [i] Contributions to a multi-employer, defined benefit pension plan are expensed when contributions are made.
- [ii] The costs of compensated absences, post-employment benefits, and workplace safety and insurance obligations are recognized when the event that obligates TBDSSAB occurs.
- [iii] The costs of post-employment benefits are actuarially determined using the projected benefits method and prorated on service and management's best estimate of retirement ages of employees, salary escalation, and expected health care costs. [note 8].

December 31, 2022

#### 2. FINANCIAL INSTRUMENTS

[i] Fair value of financial instruments

The carrying values of cash and cash equivalents, marketable securities, accounts receivable, interest receivable, accounts payable and accrued liabilities, payable to participating municipalities and funded agencies, and due to Province of Ontario approximate fair values due to the relative short periods to maturity of the instruments. The carrying value of long-term debt may differ from its fair value due to the terms of repayment and interest rates charged.

[ii] Market Risk

Market risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices (other than those arising from interest rate risk or currency risk), whether those changes are caused by factors specific to the individual financial instrument or its issuer, or factors affecting all similar financial instruments traded in the market. TBDSSAB is exposed to market risk through its investments held and quoted in an active market.

[iii] Credit Risk

Credit risk is the risk that a third party will fail to discharge its obligation to TBDSSAB, reducing the expected cash inflow from TBDSSAB's assets recorded at the balance sheet date. Credit risk can be concentrated in debtors that are similarly affected by economic or other conditions. TBDSSAB provides for an allowance for doubtful accounts to absorb credit losses. TBDSSAB has assessed that there are no significant concentrations of credit risk with respect to any class of financial assets.

#### **3. DESIGNATED ASSETS**

Of the assets reported on the consolidated statement of financial position, TBDSSAB has designated \$36,763,304 [2021 - \$31,273,025] to support reserve funds.

December 31, 2022

### 4. PAYABLE TO PARTICIPATING MUNICIPALITIES AND FUNDED AGENCIES

Payable to participating municipalities and funded agencies consists of:

	2022	2021
	\$	\$
Participating municipalities		
City of Thunder Bay	15,199	-
City of Thunder Bay (child care operator)	50,556	22,812
Municipality of Greenstone (child care operator)	9,135	5,210
Municipality of Neebing	-	1
Township of Dorion	-	(4,979)
Town of Marathon	(15,778)	-
Township of Nipigon	3	4
Funded agencies		
Child care operators	235,045	166,811
Community housing providers	445,279	434,460
Social Services Relief Fund providers	114,300	487,331
	853,739	1,111,650

#### 5. DUE TO PROVINCE OF ONTARIO

Due to Province of Ontario consists of:

	2022	2021
	\$	\$
Due to Ministry of Children, Community and		
Social Services [MCCSS]	504,378	1,476,949
Due to Ministry of Education [MED]	10,933,255	6,341,543
Due from Ministry of Municipal Affairs and Housing [MMAH]	(1,593,699)	(1,129,475)
	9,843,934	6,689,017

December 31, 2022

### 6. DEFERRED REVENUE

Deferred revenue balance consists of the following:

Defende revende balance concists of the following.		
	2022	2021
	\$	\$
Child Care and Early Years		
Canada-Wide Early Learning and Child Care	378,501	-
Mitigation	-	3,072,463
Transitional administration	849,964	395,279
Workforce funding	435,192	-
Community Housing		
Canada-Ontario Community Housing Initiative	572,986	-
Investment in Affordable Housing		
Homeownership	248,340	248,340
Housing allowance	-	52
Ontario renovates	-	89,572
Rent supplement	25,294	81,952
Revolving loan	996,492	904,263
Northern Home Repair (loan discharge)	14,227	17,112
Ontario Priorities Housing Initiative	417,942	-
Home for Good – Capital	26,180	-
Homelessness Prevention Program	8,888	372,386
Miscellaneous	41,005	32,025
Tenant rent	467,431	459,084
	4,482,442	5,672,528

December 31, 2022

### 7. LONG-TERM DEBT

Long-term debt balance consists of the following:

	2022 \$	2021 \$
Debt payable on direct-owned housing	7,269,899	9,513,093
Debt payable on office headquarters	2,985,928	3,580,490
Capital leases payable	466,905	499,782
	10,722,732	13,593,365

[i] Long-term debt includes various amounts payable as at December 31, 2022 on direct-owned housing:

	2022	2021
	\$	\$
Debt payable to:		
Canada Mortgage and Housing Corporation [CMHC]	1,991,629	2,792,853
Other lenders	5,278,270	6,720,240
	7,269,899	9,513,093

The land, buildings, appliances, and equipment of each project together with an assignment of the rents are pledged as collateral for the mortgage of each project. The net book value of the pledged assets as at December 31, 2022 was \$13,664,894 [2021 - \$16,497,749].

The CMHC mortgages bear interest at rates between 0.7% and 2.6% [2021 – 0.7% and 2.6%]. These mortgages mature between 2023 and 2027.

The other long-term debt bears interest at rates between 1.8% and 6.1% [2021 – 1.9% and 6.1%]. These mortgages mature between 2023 and 2027.

[ii] Included in long-term debt is a swap rate takeout loan agreement on TBDSSAB office headquarters payable to the Royal Bank of Canada [RBC] as at December 31, 2021:

	2022	2021
	\$	\$
TBDSSAB office headquarters loan payable	3,187,000	3,484,000
Fair value adjustment of derivative	(201,072)	96,490
	2,985,928	3,580,490

The RBC retains a general security agreement over certain assets of TBDSSAB as collateral for this loan. The RBC loan on TBDSSAB office headquarters bears interest at 2.72% and matures in 2032.

#### December 31, 2022

[iii] Included in long-term debt are capital leases for certain computer equipment.

	2022 ¢	2021 r
Desktop computers	\$ 161,929	<u>\$</u> 208,194
Disaster recovery computer equipment	14,535	49,422
Folder/inserter machine	24,058	-
Laptop computers	102,537	156,035
Multi-function machines	149,113	-
Office headquarters computer equipment	4,191	54,506
Telephone system	10,542	31,625
	466,905	499,782

The lease contract for the desktop computers is payable in monthly instalments of \$4,955 including harmonized sales tax [HST] and interest calculated at 5.91%, maturing in July, 2026.

The lease contract for the disaster recovery computer equipment is payable in monthly instalments of \$3,653 including HST and interest calculated at 4.98%, maturing in June, 2023.

The lease contract for the folder/inserter machine is payable in quarterly instalments of \$1,956 including HST and interest calculated at 5.79%, maturing in October 2026.

The lease contract for the laptop computers is payable in monthly instalments of \$5,410 including HST and interest calculated at 5.86%, maturing in December, 2024.

The lease contract for the multi-function machines is payable in quarterly instalments of \$14,314 including HST and interest calculated at 7.15%, maturing in April 2026.

The lease contract for the office headquarters computer equipment is payable in monthly instalments of \$5,224 including HST and interest calculated at 4.63%, maturing in February, 2023.

The lease contract for the telephone system is payable in monthly instalments of \$2,051 including HST and interest calculated at 1.98%, maturing in July, 2023.

#### December 31, 2022

Principal payments due within each of the next ten years on long-term debt assuming refinancing at similar terms and conditions are approximately as follows:

	Direct-Ow	ned Housing	Office	Capital	
	CMHC \$	Other \$	Headquarters \$	Leases \$	Total \$
2023	812,943	1,232,904	306,000	180,041	2,531,888
2024	562,188	1,265,590	315,000	146,314	2,289,092
2025	302,998	1,289,087	326,000	97,275	2,015,360
2026	184,179	1,070,653	335,000	43,275	1,633,107
2027	129,321	420,036	346,000	-	895,357
2028	-	-	356,000	-	356,000
2029	-	-	367,000	-	367,000
2030	-	-	379,000	-	379,000
2031	-	-	391,000	-	391,000
2032	-	-	66,000	-	66,000
	1,991,629	5,278,270	3,187,000	466,905	10,923,804

#### 8. EMPLOYEE BENEFITS OBLIGATIONS

The employee benefits obligations of TBDSSAB are as follows:

	2022	2021
	\$	\$
Post-employment retiree benefits	2,778,065	2,673,499
Vacation entitlements	196,301	182,969
	2,974,366	2,856,468

 TBDSSAB pays certain post-employment benefits on behalf of its retired employees and recognizes these post-retirement costs in the period in which the employees rendered the services. The accrued benefit obligation at December 31, 2022 of \$1,443,752 [2021 – \$2,257,493] was determined by an actuarial valuation prepared for the year ended December 31, 2022.

Information about TBDSSAB's post-employment retiree benefit liability recognized in the consolidated financial statements is as follows:

	2022	2021
	\$	\$
Accrued benefit liability, beginning of year	2,673,499	2,567,896
Expense for the year	164,808	164,977
Benefits paid for the year	(60,242)	(59,374)
Accrued benefit liability, end of year	2,778,065	2,673,499

#### December 31, 2022

The main actuarial assumptions employed for the valuation are as follows:

#### **General inflation**

Future general inflation levels, as measured by changes in the Consumer Price Index, were assumed at 2% per annum.

#### **Discount rate**

The obligation as at December 31, 2022 of the present value of future liabilities and the expense for the year then ended was determined using an annual discount rate of 4.5%. This rate reflects the assumed borrowing rate based on market bond yield information for-high quality bonds as at December 31, 2022.

#### Medical and dental costs

Medical and dental costs were assumed to increase as follows:

Year	Health	Dental
2023	4.9%	5.1%
2025	5.3%	5.6%
2030	5.3%	5.3%
2035	4.6%	4.6%
2040 and thereafter	4.0%	4.0%

[ii] Vacation Entitlements

Vacation entitlements earned by the employees would be converted to a cash payment if they retire or leave TBDSSAB's employment. The liability for these accumulated days as at December 31, 2022 would amount to approximately \$196,301 [2021 - \$182,969].

#### [iii] Workplace Safety and Insurance Obligations

TBDSSAB is a Schedule 1 employer under the Workplace Safety and Insurance Act and as such, is protected by a system of collective liability. TBDSSAB pays premiums to the Workplace Safety and Insurance Board and, in exchange, the Workplace Safety and Insurance Board pays all benefits to injured workers out of monies pooled in the insurance fund.

#### [iv] Pension Agreement

TBDSSAB makes contributions to the Ontario Municipal Employees' Retirement System plan [OMERS], a multi-employer pension plan, on behalf of its employees. OMERS is a defined benefit plan which specifies the amount of the retirement benefits to be received by the employees based on length of service and rates of pay. Employees and employers contribute equally to the plan. Employer contributions for 2022 amounted to \$929,219 [2021 - \$976,048]. These contributions are included in the consolidated statement of operations.

TBDSSAB does not recognize any share of the pension plan deficit based on the fair market value of OMERS assets, as the plan is managed by OMERS and TBDSSAB does not share risk or control of decisions in the plan administration, benefits, or contribution. As at December 31, 2022, OMERS has reported a deficit of \$6.7 billion (2021 – deficit of \$3.1 billion).

December 31, 2022

#### 9. COMMITMENTS

[i] TBDSSAB has commitments under various office building lease agreements expiring between 2023 and 2026. The following approximate annual rental payments are required under these operating leases.

Year	Annual Payment
2023	64,058
2024	37,681
2025	10,693
2026	891
Total	\$ 113,323

[ii] TBDSSAB has commitments under various leases and service agreements for certain computer equipment and software expiring between 2023 and 2026. The following approximate annual payments are required under these agreements.

Year	Annual Payment	
2023	202,856	
2024	165,748	
2025	112,154	
2026	49,833	
Total	\$ 530,591	

[iii] TBDSSAB has commitments under various vehicle lease agreements expiring in 2023 and 2025. The following approximate annual payments are required under these leases.

Year	Annual Payment
2023	55,355
2024	40,424
2025	23,375
Total	\$ 119,154

[iv] On February 1, 2012, TBDSSAB entered into a 20-year amortization, 5 year term indicative swap rate takeout loan agreement in the amount of \$6,000,000 with the RBC to finance the construction of the TBDSSAB headquarters. This loan was renewed effective February 1, 2017, for the remaining 15-year term. The balance of the loan as at December 31, 2022 is \$3,187,000 [2021 - \$3,484,000]. The swap agreement exchanges TBDSSAB's Banker's Acceptance variable loan payments for an established fixed interest rate payment. The exchange of interest payments results in an effective interest rate of 2.32% plus a 0.40% stamping fee for an all-in interest rate of 2.72% for the 15-year term. The approximate gain (cost) of breaking the swap rate loan agreement prior to maturation, given the market interest rates as at December 31, 2022, is estimated to be \$201,072 [2021 – (\$96,490)].

#### December 31, 2022

[v] In 1975, the Thunder Bay Community Projects Incorporated entered into an agreement with The Corporation of the City of Thunder Bay to lease land on which the Andras Court housing project was built. Through amalgamation, TBDSSAB has assumed all responsibilities under this lease. TBDSSAB is responsible for all operating costs of the property and for the mortgage payments on the property [note 7]. The lease expires on May 31, 2032, at which time the land and buildings revert back to the Corporation of the City of Thunder Bay.

### **10. CONTINGENT LIABILITIES**

The nature of TBDSSAB's activities is such that there is often litigation pending or in prospect at any time. With respect to claims at December 31, 2022, management believes TBDSSAB has valid defenses and appropriate insurance coverage in place. In the event that claims are successful, management believes that such claims are not expected to have a material effect on TBDSSAB's financial position.

### **11. RESERVE FUNDS**

The continuity of reserve funds is as follows:

	2022	2021
	\$	\$
Reserve funds		
Balance, beginning of year	31,273,025	28,311,125
Revenue		
Transfers from current operations	6,802,262	3,933,373
Income earned	802,843	921,304
	7,605,105	4,854,677
Expenditures		
Transfers to current operations	2,114,826	1,892,777
Balance, end of year	36,763,304	31,273,025

December 31, 2022

### **12. BUDGET AMOUNTS**

The budget approved for the current year was prepared on a cash basis, and has been restated to conform with the accounting and reporting standards applicable to the actual results. A reconciliation of the approved and reported budget amounts is presented below:

	Budget 2022 \$
Approved Budget:	Ψ
Surplus (deficit) cash basis	-
Add:	
Tangible capital asset additions	18,000
Debt principal repayments	2,540,200
Transfer to reserve funds	3,672,100
Less:	
Transfer from reserve funds	(3,565,800)
Budgeted surplus	2,664,500
Adjustments:	
Amortization of tangible capital assets	(2,390,332)
Annual operating surplus	274,168

### **13. ONTARIO WORKS**

The expenses by program description under the Ontario Works service agreement are outlined below:

	Budget 2022	Actual 2022	Actual 2021
	\$	\$	\$
	[note 12]		
Financial assistance	23,440,100	23,374,255	21,600,957
Program delivery	10,615,868	10,440,898	9,666,682
	34,055,968	33,815,153	31,267,639

December 31, 2022

### 14. CHILD CARE AND EARLY YEARS

The expenses by program description under the child care and early years service agreement are outlined below:

	Budget 2022	Actual 2022	Actual 2021
	\$	\$	\$
<b>A 1 1 1 1 1</b>	[note 12]	574 005	004 504
Administration	552,678	574,695	824,524
Base funding for licensed home child care	82,800	82,800	82,800
Canada-Wide Early Learning and Child Care	-	1,980,727	-
Capacity building	260,700	223,494	203,931
Emergency Child Care	-	21,406	191,477
Federal Safe Restart	-	-	750,925
Fee subsidy	4,200,000	2,282,950	2,702,666
General operating	5,603,400	7,084,700	7,150,900
General operating (prior year reconciliation)	-	-	43,193
Occupancy incentive	300,000	300,000	300,000
Ontario works formal	300,000	156,591	131,628
Ontario works informal	40,000	9,000	7,349
Pay equity	104,300	103,300	104,300
Play-based materials and equipment	-	35,733	1,407
Repairs and maintenance	21,800	29,932	19,955
Small water works	3,200	6,132	4,965
Special needs resourcing	1,590,600	1,567,000	1,590,600
Transformation	-	1,824	17,500
Wage enhancement	1,225,200	1,212,089	973,623
Workforce	1,160,500	285,567	-
Total	15,445,178	15,957,940	15,101,743
EarlyON			
Data analysis services	101,100	101,100	98,300
EarlyON child and family centres	2,279,400	2,270,060	2,110,378
Early years officer	92,400	92,400	89,600
Planning	26,900	-	13,513
Indigenous led – operating	1,177,400	1,177,410	1,177,410
Indigenous led – operating (prior year)	-	-	(43,385)
Total EarlyON	3,677,200	3,640,970	3,445,816
Total child care and early years	19,122,378	19,598,910	18,547,559

December 31, 2022

### **15. COMMUNITY HOUSING**

The expenses by program for Community Housing are as follows:

	Budget 2022	Actual 2022	Actual 2021
	\$	\$	\$
	[note 12]	•	·
Administration*	1,129,317	883,552	1,145,444
Provincial reformed	6,084,800	5,995,611	5,745,123
Rent supplement – private landlord	2,918,400	2,507,577	3,014,300
Rent supplement – non-profit	1,880,500	1,821,496	1,861,499
Strong Communities – regular	90,600	88,490	362,494
Strong Communities – MCCSS	7,200	5,073	23,165
Strong Communities – MOHLTC	11,500	4,719	25,951
Urban Native, Pre-1986	-	-	8,484
Urban Native, Post-1985	1,214,300	1,287,156	1,346,597
Canada-Ontario Community Housing Initiative [COCHI]			
Administration	141,500	53,351	78,300
Rent supplement	730,800	654,822	451,139
Repairs	1,367,100	267,872	975,339
Transitional operating	590,900	90,977	60,616
Investment in Affordable Housing [IAH]			
Rent supplement	141,400	153,131	63,519
Revolving loan	-	77,317	121,149
IAH Extension			
Ontario renovates	-	-	(4,040)
IAH Social Infrastructure Fund [SIF]			
Administration	6,300	4,738	6,026
Housing allowance	118,900	84,347	117,238
Ontario Priorities Housing Initiative [OPHI]	-,	- ,-	,
Administration	61,300	58,266	24,658
Ontario renovates	764,800	1,107,063	468,493
Rental housing	400,500	-	-
Portable Housing Benefit	599,400	552,983	398,108
	18,259,517	15,698,541	16,293,602

\*Community Housing program administration includes expenditures incurred under the Reaching Home – Community Capacity and Innovation Funding agreement between the Lakehead Social Planning Council [LSPC] and TBDSSAB. Under this agreement, LSPC agrees to provide funding equal to eligible expenditures. Eligible expenditures reported for the 2022 year are as follows:

#### December 31, 2022

	<b>2022</b> \$	<b>2021</b> \$
Personnel services	25,588	58,202
Technology	2,104	8,969
Administration	4,887	11,870
	32,579	79,041

#### 16. DIRECT-OWNED COMMUNITY HOUSING BUILDING OPERATIONS

The expenses for direct-owned Community Housing building operations are as follows:

	Budget 2022 \$	Actual 2022 \$	Actual 2021 \$
	[note 12]	·	·
Administration	4,968,069	4,893,743	5,176,635
Gain on disposal of housing projects	-	(346,398)	-
Insurance	643,100	670,205	580,513
Interest on long-term debt	187,700	184,509	233,889
Loan principal payments / amortization	2,243,200	2,243,194	2,411,858
Municipal taxes	5,044,000	5,194,696	5,012,325
Recovery from rent supplement	(1,174,800)	(1,168,141)	(1,171,796)
Repairs, maintenance, and operating services	6,463,900	5,681,412	4,540,557
Utilities	3,949,200	4,359,657	3,879,441
	22,324,369	21,712,877	20,663,422

Each year TBDSSAB is required to provide the MMAH a Service Manager Annual Information Return [SMAIR] which, among other things, confirms the expenditures for the year by program. A portion of these expenditures are included in the summary of Direct-Owned Housing and Administration. For the purposes of the 2022 SMAIR, TBDSSAB has attributed \$7,256,985 [2021 - \$6,463,149] to the Public Housing program and \$4,662,741 [2021 - \$4,899,735] to the Provincial Reformed program.

December 31, 2022

### **17. HOMELESSNESS PREVENTION**

The expenses by program for Homelessness Prevention are as follows:

	Budget 2022	Actual 2022	Actual 2021
	\$	\$	\$
	[note 12]		
Homelessness Prevention Program*			
Administration	398,400	404,368	379,639
Emergency shelter solutions	1,157,200	923,378	1,380,830
Homelessness enumeration	-	-	6,108
Homelessness prevention	1,576,400	1,569,297	1,005,421
Housing with related supports	211,400	211,400	416,400
Community outreach and support services	1,872,800	2,191,094	1,442,535
	5,216,200	5,299,537	4,630,933
Home for Good			
Capital component	104,700	104,721	104,721
Mental Health and Addiction			
Administration	-	-	31,018
Emergency shelter solutions	-	-	15,536
Services and supports	-	-	993,492
	-	-	1,040,046
Social Services Relief Fund			
Administration	81,700	117,672	182,700
Capital	2,340,700	2,381,250	2,367,937
Emergency shelter solutions	50,000	59,261	668,875
Homelessness prevention	100,000	455,779	1,805,761
Services and supports	150,000	300,560	557,786
	2,722,400	3,314,522	5,583,059
	8,043,300	9 719 790	11 259 750
	0,043,300	8,718,780	11,358,759

\*Effective April 1, 2022, the Strong Communities rent supplement program, the Community Homelessness Prevention Initiative [CHPI], and the Home for Good [HFG] program were consolidated into the Homelessness Prevention Program [HPP]. The consolidated HPP summary includes CHPI (\$1,367,961) and HFG (\$317,885) expenditures for the period January 1, 2022 to March 31, 2022.

December 31, 2022

#### **18. RELATED PARTY TRANSACTIONS**

#### Measurement basis

Related party transactions are in the normal course of operations and stated at the exchange amount. The expenses represent purchased services and rents under contracts approved by TBDSSAB.

#### **Related corporations**

TBDSSAB is related to the following corporations:

The Corporation of the City of Thunder Bay acted as a delivery agent for child care programs, and provided certain software licenses to TBDSSAB.

The Municipality of Greenstone acted as a delivery agent for child care programs and provided rental accommodations to TBDSSAB. TBDSSAB provided Community Homelessness Prevention Initiative food security funds to the Municipality of Greenstone.

TBDSSAB provided Mental Health and Addiction funds to the Town of Marathon in the prior year.

The Township of Schreiber provided rental accommodations to TBDSSAB.

	2022 ¢	<b>202</b> 1 م
Amounts owing to related parties, included in payable to pa agencies. The following amounts are non-interest bearing year-end settlement process:		
City of Thunder Bay	65,754	22,812
Municipality of Greenstone	9,135	5,210

Amounts paid to related parties for purchased services and rent, included in expenses:

City of Thunder Bay	1,554,720	1,586,567
Municipality of Greenstone	587,575	531,831
Town of Marathon	-	5,000
Township of Schreiber	8,652	8,955

#### **19. PROVINCIAL AND FEDERAL GRANTS**

Revenue from the Province of Ontario and Canadian Government has been calculated according to the terms of the governing statutes and is subject to final approval by the Province and Federal Government. Ultimate determination of amounts is dependent upon the reconciliation of funding by the Province of Ontario and Canadian Government. Adjustment to the accounting records is made at the time of final settlement.

December 31, 2022

### **20. COMPARATIVE FIGURES**

Certain of the 2021 comparative figures have been reclassified to conform to the presentation adopted in the current year.

#### 21. ADEQUACY OF HOUSING PROVIDERS' CAPITAL RESERVE FUNDS

TBDSSAB and certain non-profit housing providers are required to establish capital reserve funds for financing future major repairs and replacements. Building Condition Assessments [BCA] and Capital Reserve Fund Studies [the Study], conducted by Stantec Consulting Ltd. during the period 2012 to 2014 evaluated the adequacy of annual contributions to the capital reserve funds of certain housing providers that receive funding from TBDSSAB.

The Study indicated that, based on the capital reserve fund balances as at December 31, 2012 and the level of annual capital reserve contributions in effect for the year 2012, that over a 30-year period, the capital reserve funds for the public housing and certain provincial reformed non-profit housing providers that receive funding from TBDSSAB would be deficient. The capital reserve funds of housing providers were evaluated on the basis of expected repair and replacement costs and life expectancy of the building projects. Such evaluation is based on numerous assumptions and future events.

The Board approved Reserve and Reserve Fund Strategy has been established to prolong the adequacy of financial resources by controlling the amount of capital projects undertaken each year and maintaining the annual contributions to capital reserve funds.

#### 22. COVID-19

From late 2019 through to the end of 2022, the spread of COVID-19 has severely impacted many local economies around the globe. In many countries, including Canada, businesses were forced to cease or limit operations for long periods of time. Measures taken to contain the spread of the virus, including travel bans, quarantines, social distancing, and closures of non-essential services have triggered significant disruptions to businesses worldwide, resulting in an economic slowdown. Global stock markets have also experienced great volatility and a significant weakening. Governments and central banks have responded with monetary and fiscal interventions to stabilize economic conditions.

In 2020-2022, TBDSSAB administered several programs developed by the Province of Ontario in response to the pandemic, including the Social Services Relief Fund, Temporary Pandemic Pay for eligible front-line workers, and Emergency Child Care for eligible front-line workers. These programs were funded 100% by the Province of Ontario.

# Consolidated Schedule of Segment Disclosure Year ended December 31

	Corporate Ma and Prograr	-						
	2022	2021	2022	2021	2022	2021	2022	2021
	\$	\$			\$	\$	\$	\$
Revenues								
Levy to municipalities and TWOMO	(100,000)	(100,000)	-	-	3,688,900	3,710,000	1,675,100	1,725,700
Provincial grants	25,000	-	-	-	30,171,940	27,997,062	18,230,879	15,364,903
Federal grants	-	-	-	-	-	-	3,101,041	1,413,741
Rents	-	-	-	-	-	-	-	-
Income earned on unrestricted funds	100,000	100,000	-	-	-	-	-	-
Income earned on reserve funds	489,570	292,422	-	-	-	-	5,263	23,379
Other	3,694	86,082	-	-	6,687	-	281,016	-
	518,264	378,504	-	-	33,867,527	31,707,062	23,293,299	18,527,723
Expenses								
Salaries, wages & employee benefits	3,629,040	3,823,820	2,093,139	2,155,526	3,770,995	3,896,147	467,725	414,009
Interest on long-term debt	100,619	98,095	-	-	-	-	-	-
Materials	1,625,858	1,443,338	37,121	24,170	461,533	479,319	34,095	30,214
Contracted services	239,939	132,325	-	-	7,245	655	-	-
Rents and financial expenses	13,409	49,379	-	-	121,076	122,852	2,076	685
Gain on disposal of assets	-	-	-	-	-	-	-	-
External transfers	-	-	-	-	24,656,340	22,493,836	18,389,588	17,206,349
Amortization	566,307	564,778	-	-	8,009	8,009	-	-
Allocation of internal administration	(6,150,172)	(6,111,735)	(2,130,260)	(2,179,696)	4,789,955	4,266,821	705,426	896,302
	25,000	-	-	-	33,815,153	31,267,639	19,598,910	18,547,559
Excess (deficiency) of								
revenues over expenses	493,264	378,504	-	-	52,374	439,423	3,694,389	(19,836)

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Schedule 1

#### Consolidated Schedule of Segment Disclosure

Year ended December 31

Schedule 1

(continued)

	Community	y Housing	Direct-Owned Community Housing Building Operations		Homelessness Prevention Programs		Tota	al
	2022	2021	2022	2021	2022	2021	2022	2021
	\$	\$	\$	\$	\$	\$	\$	\$
Revenues								
Levy to municipalities and TWOMO	9,364,500	9,211,300	8,425,800	8,144,800	-	-	23,054,300	22,691,800
Provincial grants	841,963	811,381	-	-	8,709,508	11,303,759	57,979,290	55,477,105
Federal grants	5,855,403	6,884,793	2,473,400	2,918,000	-	-	11,429,844	11,216,534
Rents	-	-	11,148,078	10,451,751	-	-	11,148,078	10,451,751
Income earned on unrestricted funds	-	-	-	-	-	-	100,000	100,000
Income earned on reserve funds	19,379	86,070	288,631	519,433	-	-	802,843	921,304
Other	79,627	129,932	285,064	494,278	-	55,000	656,088	765,292
	16,160,872	17,123,476	22,620,973	22,528,262	8,709,508	11,358,759	105,170,443	101,623,786
Expenses								
Salaries, wages & employee benefits	493,574	479,206	3,242,863	3,406,700	-	-	13,697,336	14,175,408
Interest on long-term debt	-	-	184,509	233,889	-	-	285,128	331,984
Materials	934,258	678,942	16,388,814	15,050,008	-	-	19,481,679	17,705,991
Contracted services	123,364	14,936	129,866	12,894	-	-	500,414	160,810
Rents and financial expenses	-	-	98,283	(224,961)	-	-	234,844	(52,045)
Gain on disposal of assets	-	-	(346,398)	-	-	-	(346,398)	-
External transfers	12,552,873	13,337,463	2,885	400	7,724,240	10,312,202	63,325,926	63,350,250
Amortization	-	-	1,816,016	1,885,796	-	-	2,390,332	2,458,583
Allocation of internal administration	1,594,472	1,783,055	196,039	298,696	994,540	1,046,557	-	-
	15,698,541	16,293,602	21,712,877	20,663,422	8,718,780	11,358,759	99,569,261	98,130,981
Excess (deficiency) of								
revenues over expenses	462,331	829,874	908,096	1,864,840	(9,272)	-	5,601,182	3,492,805

#### **Consolidated Schedule of Tangible Capital Assets**

Year ended December 31

	Land	Land Improvements	Building	Vehicles	Computer	Furniture	Machinery & Equipment	Assets Under Construction	2022	2021
	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
<b>COST</b> Balance, beginning of year	10,016,379	356,222	90,203,105	178,206	1,854,023	431,529	5,734,137	316,642	109,090,243	108,515,933
Add: Additions during the year	-	-	-	-	-	-	232,931	184,101	417,032	892,150
Less: Deductions during the year	(5,154)	-	(46,383)	(30,520)	-	-	(32,337)	-	(114,394)	(317,840)
BALANCE, END OF YEAR	10,011,225	356,222	90,156,722	147,686	1,854,023	431,529	5,934,731	500,743	109,392,881	109,090,243
ACCUMULATED AMORTIZATION Balance, beginning of year	-	309,178	61,473,140	178,206	1,376,830	431,529	2,787,509	-	66,556,392	64,415,648
Add: Amortization during the year	-	35,621	1,571,350	-	234,931	-	548,430	-	2,390,332	2,458,584
Less: Accumulated amortization on deductions	-	-	(45,456)	(30,520)	-	-	(32,337)	-	(108,313)	(317,840)
BALANCE, END OF YEAR	-	344,799	62,999,034	147,686	1,611,761	431,529	3,303,602	-	68,838,411	66,556,392
NET BOOK VALUE OF TANGIBLE CAPITAL ASSETS	10,011,225	11,423	27,157,688	-	242,262	-	2,631,129	500,743	40,554,470	42,533,851

Schedule 2

### **Consolidated Schedule of Accumulated Surplus**

Year ended December 31

Schedule 3

	2022	2021
	\$	\$
RESERVE FUNDS		
Capital regeneration	7,027,219	6,778,660
Community housing	1,972,881	1,963,502
Early years	3,611,066	533,340
Employment compensation and benefits	1,087,739	1,077,108
Housing portfolio capital	17,509,578	16,126,414
Levy stabilization	3,534,300	2,945,782
Office building capital	2,020,521	1,848,219
Total - Reserve Funds	36,763,304	31,273,025
SURPLUSES (DEFICITS)		
Invested in tangible capital assets	29,831,738	28,940,486
General	(4,049,592)	(1,216,798)
Total - Surpluses	25,782,146	27,723,688
ACCUMULATED SURPLUS	62,545,450	58,996,713